Avoiding a Debt Crisis: What Ontario Can Learn from Greece?

Livio Di Matteo Economics, Lakehead University Fraser Institute Student Seminar on Public Policy Issues, Toronto, March 2, 2013 Don Drummond (2012) Commission on the Reform of Ontario's Public Services

"Even Greece, the poster child for rampant debt, carried an Ontariostyle debt load as recently as 1984"

Comparing Ontario and Greece

- Comparing the fiscal situations of Ontario and Greece is comparing apples with oranges.
- Comparing Ontario with Greece is a valuable exercise because it allows for an illustration of what some of the consequences could be if Ontario fails to address its debt situation.
- Ontario and Greece are both travelling the debt highway.

This is not how we want to exit the debt highway...

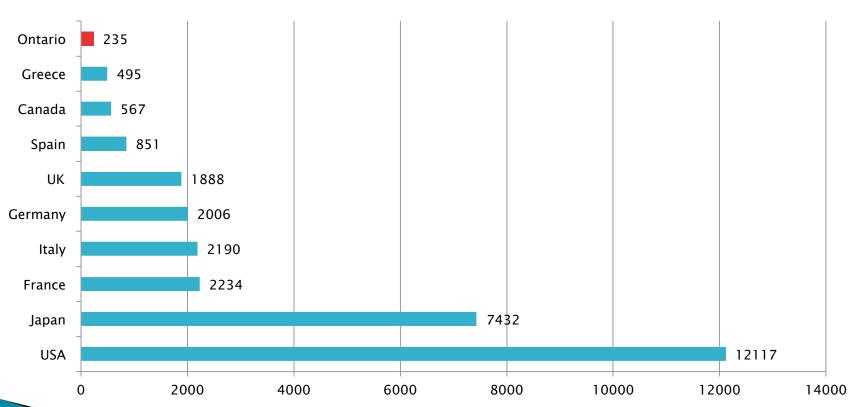


Comparators and Context



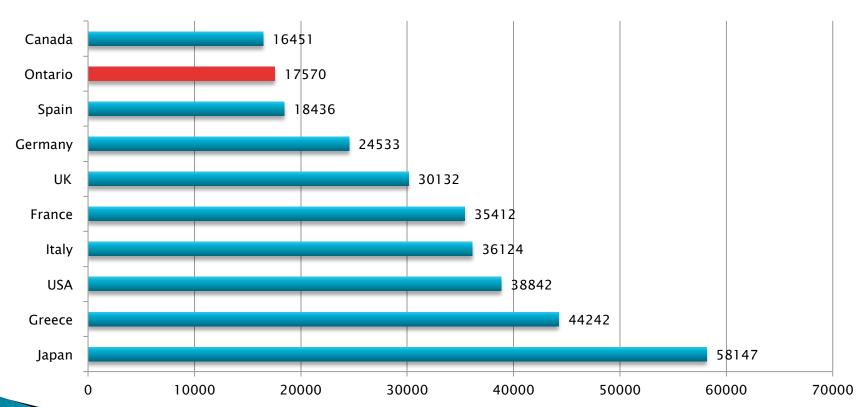
The International Picture

Total Net Public Debt (\$US bbl) in 2011 for Selected Jurisdictions (Source: IMF World Outlook Database)

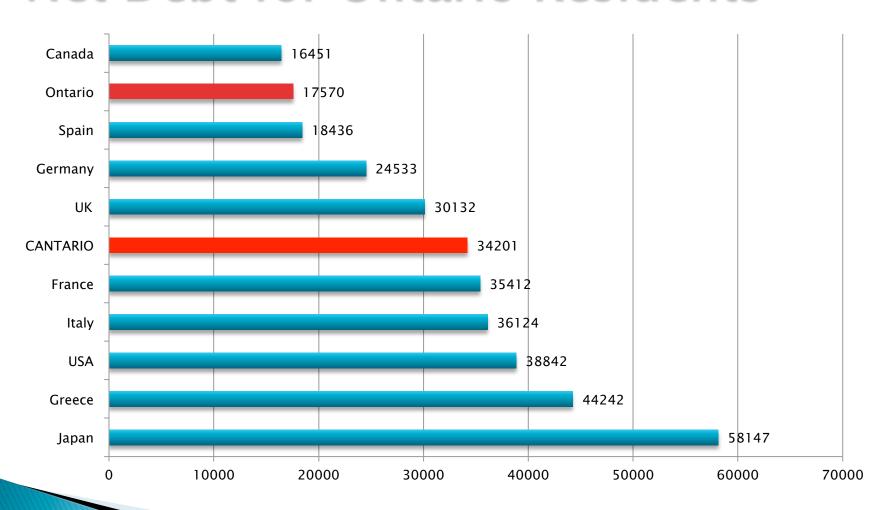


Adjusting Net Debt for Population

Per Capita Net Public Debt (\$US) in 2011 for Selected Jurisdictions (Source: IMF World Outlook Database)



Another Way to Look at Per Capita Net Debt for Ontario Residents



Comparing Ontario and Greece

Table 2.1: Ontario and Greece - A Comparison

Capital Total Land Area (sq kms) Population Population Density (per sq km) Birth Rate (per 1,000 pop) Death Rate (per 1,000 pop) Infant Mortality Rate (per 1,000 live births) Urban Share of Population(%) Male Life Expectancy at Birth Female Life Expectancy at Birth Nominal GDP Per Capita (\$US) Labour Force (000s) 2011 Employment (000s) 2011 Unemployment Rate (%) 2011 CPI Inflation Rate 2011 Real GDP Growth Rate 2011 Export to GDP Ratio 2011	Province of Ontario Toronto 917,741 13,372,996 14.6 10.5 (2010/2011 est) 7.0 (2010/2011 est) 5.0 (2009) 85.0 (2006 census) 79 (2009 est) 84 (2009 est) 48,239 7,302 6,731 7.8 3.1 1.8 (estimate) 50,70208675	Hellenic Republic of Greece Athens 130,647 10,767,827 82.4 9.1 10.8 4.9 61.0 77.5 (2012 est) 82.8 (2012 est) 27,073 4,959 4,101 17.3 3.3 -6.9
Export to GDP Ratio 2011 Largest Trade Partner Top Export	50.70208675 USA (76.9% of exports) Motor vehicles & parts	9.3

Data Sources: CIA Factbook, Ontario Fact Sheet (Government of Ontario), Ontario 2012 Budget, Statistics Canada.

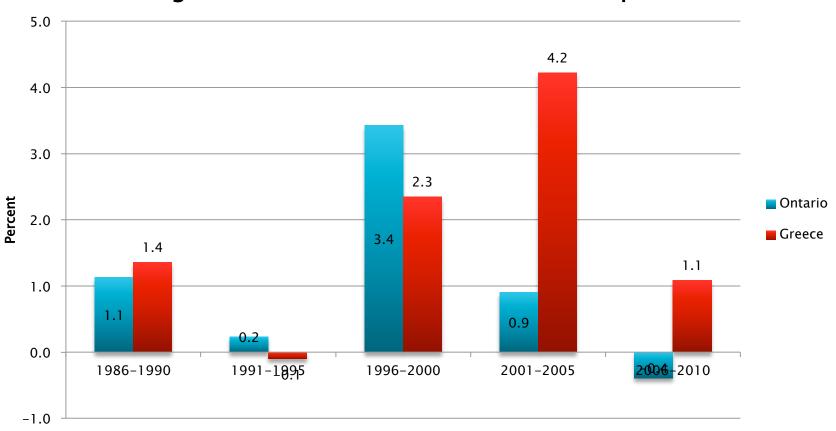
The road to debt

Debt Drivers

- Weak economic performance and low productivity
- Spending in excess of ability to pay for it which results in deficits which sum into debt
- High interest rates compound the debt
- Lack of political will to address the problem

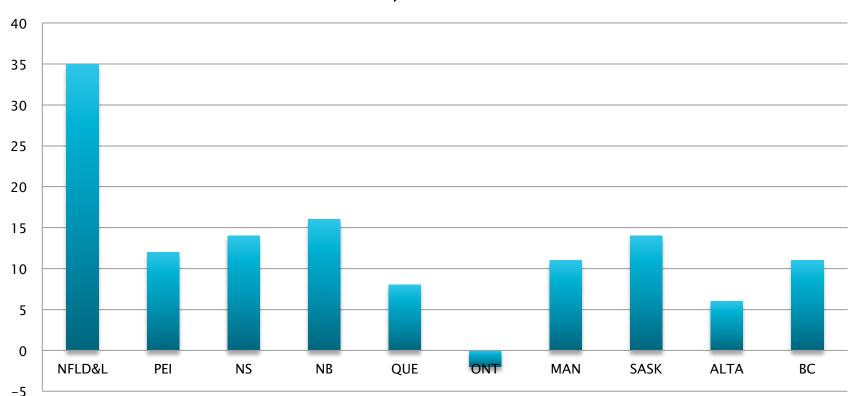
Growth in Ontario & Greece

Average Annual Growth Rates of Real Per Capita GDP



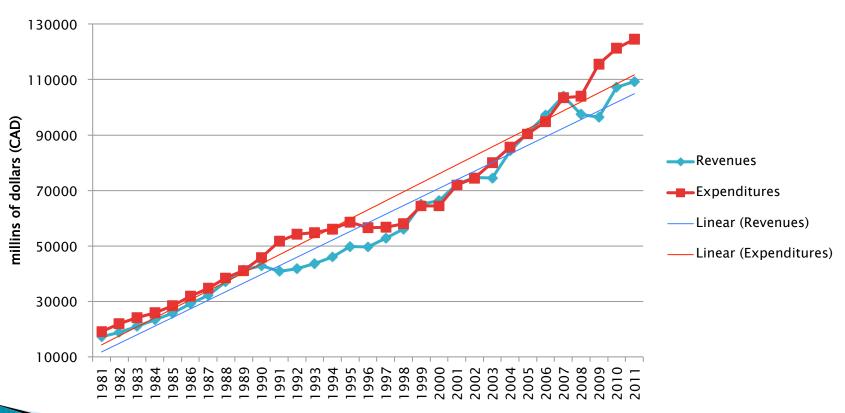
Ontario has been a laggard within Canada

Percent Change in Real Per Capita GDP (2002 constant dollars): 2000-2009



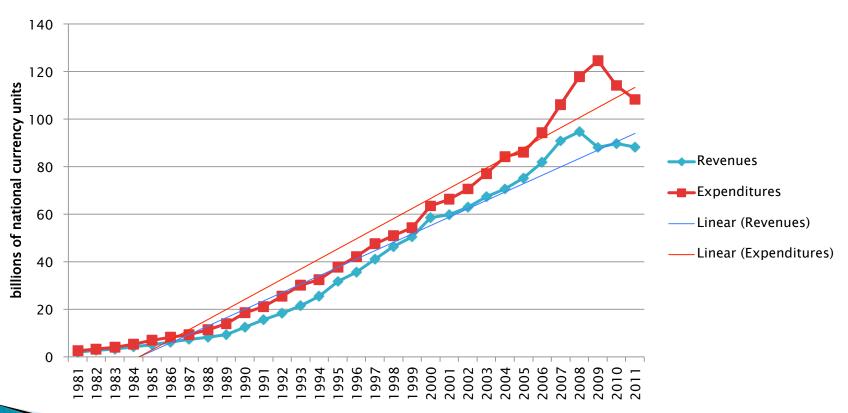
Ontario

Ontario Government Revenues and Expenditures 1981–2011



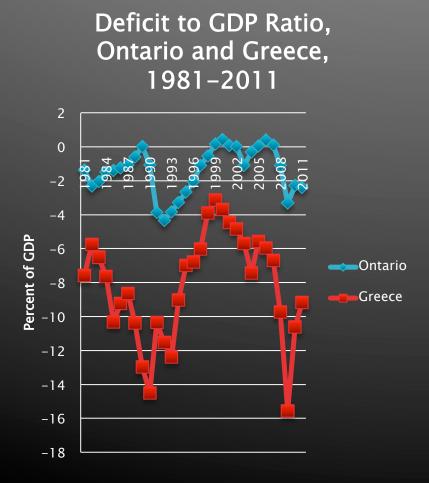
Greece

Greece General Government Revenues and Expenditures, 1981-2011



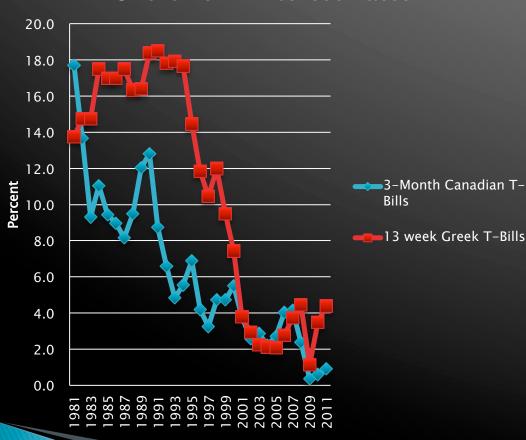
Fiscal Responsibility?

- Since 1981, Ontario has balanced its budget 8 times.
- Greece has never balanced its budget
- Both jurisdictions have large structural components to their deficits



The Power of Compound Interest

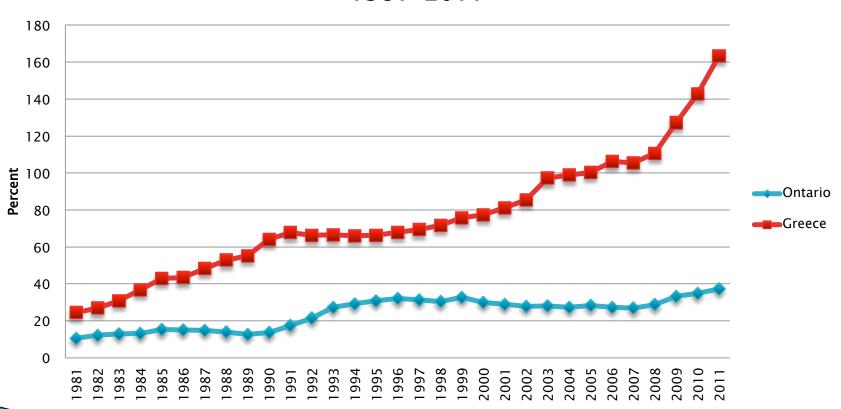
Short Term Interest Rates



- Debt escalated in 1980s & early 1990s due to high interest rates
- However, recent low interest rates have created a disincentive to deal with debt

Rising Debt

Net Debt to GDP Ratios for Ontario and Greece: 1981-2011



Why is Ontario similar to Greece?

- Declining economic growth and productivity but still spending in a manner it has grown accustomed to.
- Low interest rates made acquiring and carrying large amounts of debt possible.
- Lack of political constituency and will to frequently balance the budget.

Why Ontario is not yet a tragedy of Greek Proportions

- First, it is still a wealthier jurisdiction with a greater ability to carry its public debt load.
- Second, unlike Greece, it still faces very low interest rates on its public debt.
- Third, the cyclical component of its deficit is larger and therefore compared to Greece can expect greater improvements in its fiscal position as the economy recovers.

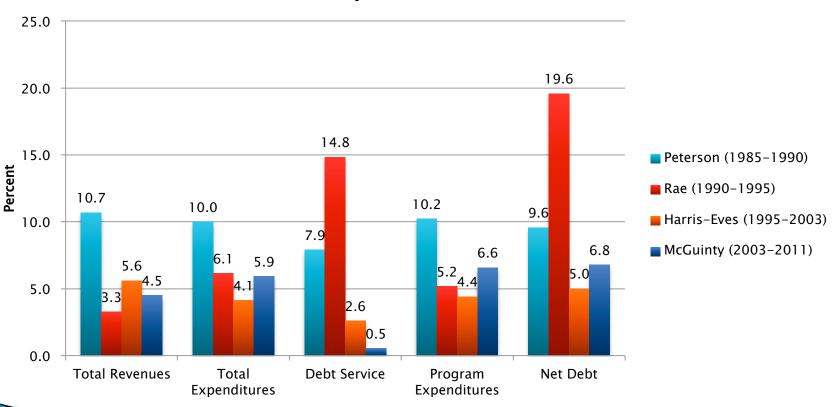
So How is Ontario Doing?

Drummond Report

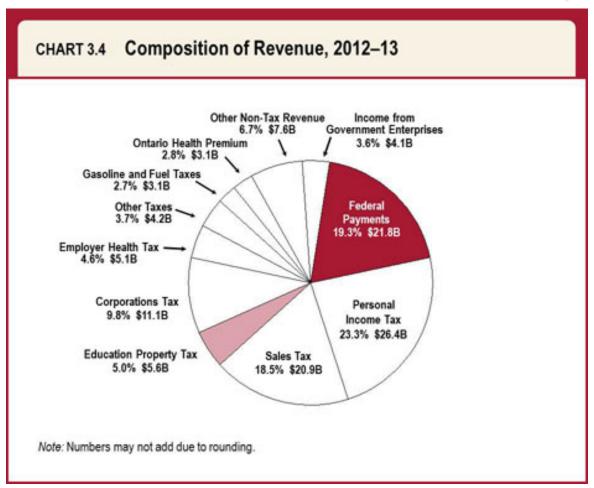
- Ontario finally acknowledged the severity of its public debt and deficit situation with the Drummond Report and the 2012 Budget.
- ▶ Expenditures in 2012–13 are expected to rise by 2 percent while revenues are expected to rise by 3.7 percent.
- Ontario is still banking on slowing expenditure growth below revenue growth.

Ranking the Premiers Fiscally

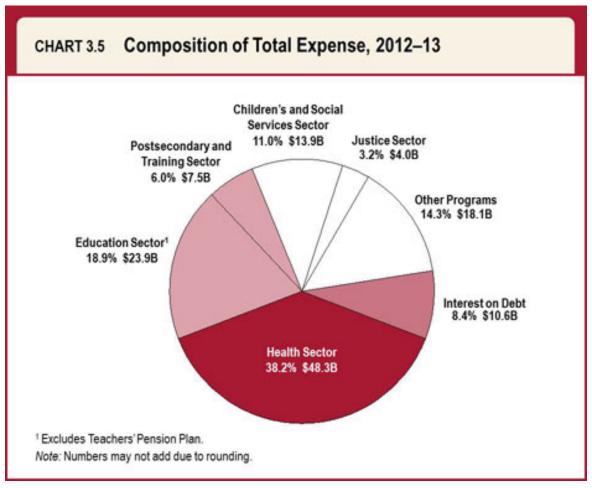
Average Annual Nominal Growth Rates in Public Finance Variables by Ontario Political Era



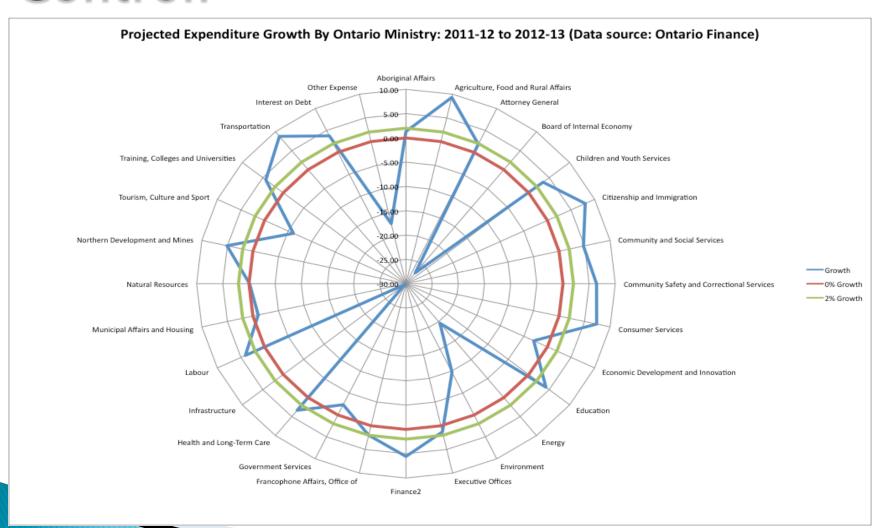
Where the Money Comes From (Total Revenue: 113.8 billion)



Where the Money Goes (Total Expenditure: 125.2 billion)



Is Ontario Spending Under Control?



Restraint?

- Despite fiscal restraint, Ontario is still increasing its spending overall and some categories are still expanding rather dramatically.
- Out of 28 expenditure categories 18 saw increases in spending and of those 14 grew more than 2 percent.
- Throne Speech: Promises balanced budget by 2017/18 and then expenditure growth at 1 percentage point below GDP growth.

Conclusion

- Ontario still has a long way to go in restoring its public finances to health.
- Needs to do so before the potential for an interest rate spike causes debt service costs to spiral - as they did in the early 1990s.